

A set of roles for the evolving business of electricity distribution

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Abstract

This paper proposes a set of roles that organizations could play to support the evolution of the electricity distribution business. Role theory is used to describe responsibilities and collaboration patterns for the proposed role set. The study also covers a framework outlining the adoption of roles by third parties and the timeframe for their adoption. Our research shows that the role set responds to the challenges faced by stakeholders in electricity distribution systems. Results from the assessment suggest that most of these roles are expected to emerge by 2020.

Keywords: Role model, Electricity distribution, Active system management

1. Introduction

Power systems are evolving from a centralized structure to a distributed one. This shift has been driven largely by the increased use of distributed energy resources (DER) for electricity generation. Decreasing investment costs combined with renewable energy sources (RES) support schemes are two of the factors that have led to an improved adoption and deployment of such technologies for electricity generation. The introduction and implementation of microgrids [1, 2], virtual power plants (VPPs) [3, 4, 5], and new aggregation models will accentuate this trend.

The proliferation of variable renewable energy sources (VRE) is not the only factor that will bring new business challenges and opportunities to the power system. Take, for example, urban mobility where subsidies, increasing vehicle range and decreasing prices

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12 have encouraged electric vehicles (EV) take up, which by 2020 is expected to reach 20
13 million units globally [6]. A similar example is load management. Historically, electric-
14 ity consumers were considered inflexible in the short term. However, developments in
15 the acquisition, management and communication of data (e.g., advanced metering and
16 control systems) allow loads to become more responsive to market signals [7]. Today,
17 load flexibility is used across European power systems [8, 9, 10, 11]. Storage is another
18 example - where storage capacity within EVs [12] and the potential for flexibility EVs
19 offer have been acknowledged by regulatory agencies [13].

20 Electricity markets are evolving. Among the factors driving this evolution are the in-
21 troduction of new electricity market players (i.e., aggregators), which require advanced
22 and comprehensive commercial and technical frameworks [14, 15]; and the work regula-
23 tory agencies carry out on the creation of a level playing field across all time-frames for
24 all forms of generation and demand response [13]. As a result, operational principles
25 to ensure system reliability and security leading to new approaches for real-time grid
26 balance and voltage control will have to be evaluated [16]. Additionally, this evolu-
27 tion may require the introduction and assignation of a new set of responsibilities [17],
28 in particular to stakeholders in the electricity distribution business; define and imple-
29 ment alternative market designs [18]; and put into practice novel coordination schemes
30 between electricity transmission and distribution network operators [19, 20].

31 Stakeholders in the electricity distribution business will have to adapt and inno-
32 vate their business strategies and tools continually. This is particularly relevant for the
33 actors responsible for the development, maintenance and operation of the electricity
34 distribution grid, i.e., the distribution system operator (DSO). DSOs are not only ex-
35 pected to serve electricity demand in a cost-efficient manner, but also to support the
36 transmission system operator (TSO) in balancing the power system, assist the integra-
37 tion of technologies, and facilitate access to electricity markets. However, for DSOs

38 to provide a cost-efficient solution to the complex task of supervising and managing
39 the distribution grid without undermining the reliability and security of electricity sup-
40 ply to end-users, a shift towards an active distribution grid management approach is
41 needed.

42 For this shift to take place, new roles are needed. The new roles should extend
43 the responsibilities of electricity distributors across voltage levels and relevant activity
44 areas, such as network planning and operation; facilitate access to electricity markets;
45 enhance grid maintenance; and support system security. Also, these roles should enable
46 stakeholders to implement active grid management approaches.

47 This paper describes a set of potential roles that support the evolution of the elec-
48 tricity distribution business by enabling the definition and exploitation of innovative
49 services and management approaches using smart grid technologies. The structure of
50 the paper is as follows: Section 2 provides a brief introduction to role theory and the
51 notion of roles. Section 3 covers the methodology used to define the proposed set of
52 roles. Section 4 describes each role. Section 5 discusses third-party assignation. Sec-
53 tion 6 illustrates role interaction patterns with a role model. Section 7 shows potential
54 adoption paths for the proposed set of roles in six European power systems. Section 8
55 provides recommendations and concludes.

56 **2. Background**

57 The use of roles to describe systems is not new. Francis Lodwick, a merchant in
58 the seventeenth century, used "appellative" nouns to refer to roles that had to be carried
59 out by individuals, objects or venues [21, 22]. In his approach, roles served to label
60 actors within a specific context. For instance, in the event of an assault there are two
61 roles attacker and assaulted. Interest in the notion of roles has grown since [23, 24, 25].
62 To take a case in point, according to Biddle [26], the concept of role is popular in the

63 social sciences, where at least 10% of all articles published in sociological journals use
64 this term.

65 In general, role theory suggests that human beings or other entities have various
66 roles during its existence. These roles have scripts for the behavior of the entity in a
67 given context. The script delineates the responsibilities and interactions for the role.
68 In a broad sense, roles can be seen as characteristic behavior patterns that change
69 according to the situation at hand [26, 27].

70 The notion of roles has been extensively used in many areas, such as data models
71 [28, 29], conceptual structures [30], object-oriented programming (OOP) and conceptual
72 modeling [31], enterprise modeling [32]. This notion has also been used to support other
73 frameworks such as coordination theory [33, 34].

74 Role theory and role modeling is relatively new to power systems and not extensively
75 used in the electricity distribution business. However, just as the notion of roles was
76 introduced in OOP to complement and overcome major problems in object modeling
77 [35, 36, 37, 38, 39, 40, 41], it potentially has applications for delimiting responsibilities
78 and interactions in an environment under constant evolution such as the power system
79 and particularly the electricity distribution business. The extensive use of roles and
80 role modeling across many areas shows that the concept is original and adaptable, even
81 if its definition and representation is not standard.¹

82 Despite the awareness of its relevance, within role theory, no consensus has been
83 reached in respect to their representation or integration for established modeling frame-
84 works [31]. In fact, according to Van der Horst [25] "role theory is not a unified theory,
85 but a collection of them." Researchers in role theory constantly develop and add new
86 concepts. The adoption of concepts by some researchers and not by others create
87 many competing approaches. Consequently, there is no ideal way to define role the-

¹Bögel [42] observes that the notion of role is founded but not semantically rigid.

88 ory. However, according to Biddle [26] role theorists agree on a "triad of concepts":
89 characteristics behaviors, parts to be played, and expectations for behavior.²

90 3. Methodology

91 This paper defines a set of roles suitable to the evolving context of the electricity
92 distribution business. The pragmatic approach used employs the notion of roles and
93 role models. The characterization of roles is based on features currently identified in
94 OOP, business modeling, and conceptual modeling literature.

95 Using [31] a subset of such features were selected, namely:

- 96 • A role comes with its own properties and behavior;
- 97 • Roles depend on relationships;
- 98 • An entity³ may play different roles simultaneously;
- 99 • An entity may acquire and abandon roles dynamically;
- 100 • An entity and its roles share identity.

101 These features were used to characterize a set of roles and their patterns of inter-
102 action for the provision of services from/to the distribution grid within a smart grid

²For instance, Steimann [31] discusses three general views on how to represent a role, namely roles as named places of a relationship, roles as a form of generalization/specialization and, roles as separate instances joined to an object.

³In OOP, the notion of 'entity' relates to the terms 'component' and 'object.' From a broad perspective, a 'component' is a composition of entities, which collaborate to fulfill a specific function. An 'entity' in a component can be an 'object', a procedure or another component [40]. Sowa [43] further describes two subtypes of 'entity': natural types and role types. Natural types are not founded and semantically rigid while role types are founded and not semantically rigid. Roles are a sub-type of natural types in some particular pattern of relationships. For instance, 'person' (natural type) and 'father' (role type) or 'dog' (natural type) and 'gatekeeper' (role type). In the examples, 'father' is a sub-type of 'person' in the role of parenting and 'gatekeeper' is a sub-type of 'dog' in the role of protector, respectively. In this paper we will use 'entity' focusing primarily on role types.

103 context. Role theory is helpful in this sense because it allows the packaging of multi-
104 ple heterogeneous procedures and makes abstractions of them. These procedures are
105 then used to identify interactions and collaboration patterns between entities. For the
106 provision of a service, entities need to be able to cooperate with one another. In this
107 regard, interactions and collaborations are therefore of paramount importance. This
108 study concentrates on subsets of interacting, collaborating entities which we believe are
109 essential for the evolution of the distribution business.

110 We used the role model concept to support the characterization of collaboration
111 patterns. A role model helps to identify and describe recurring interaction patterns of
112 entities in terms of roles [44]. Moreover, role models are used to define role types [45].
113 A role type is a description of the functionality an entity assumes by 'playing' that role.

114 The notion of role and the use of role models are relevant to our approach because
115 they provide the means for specifying the interfaces for (evolving and new) services
116 within a smart grid context. Also, these concepts help to guide the development of
117 standards to define services. The use of standards increases communication and col-
118 laboration among entities. Standards are particularly relevant for the electricity dis-
119 tribution business since expectations for different parties tend to show large variability
120 [46].

121 The abstraction promoted by this pragmatic approach assumes that the DSO is the
122 entity who would 'play' the role. However, the activities described for each role may
123 be performed by any other party provided that it has the necessary capabilities and
124 expertise to complete the task as cost efficient and with comparable warranties as the
125 DSO would do.

126 The motivation for a high-level description of the roles is to illustrate their core
127 functions with a level of detail that do not restrict potential evolutions. As a result, the
128 proposed roles can be adapted based on functional [47] and non-functional requirements

129 [48] required for the provision of a service in a specific power system.⁴

130 We constructed the set of roles in three stages.

131 In the first stage, a thorough data collection exercise was carried out using a ques-
132 tionnaire. Responses from TSOs, DSOs, suppliers, technology providers, balance re-
133 sponsible parties⁵ (BRP), balance service providers (BSP), aggregators, and research
134 centers were used to describe the status quo of a wide-range of European electricity dis-
135 tribution systems. Also, these responses helped to identify practices for grid planning
136 and operation [8].⁶

137 In the second stage, grid planning and operation practices were measured against
138 possible requirements for future energy systems based on potential scenarios for gen-
139 eration electricity mix, demand flexibility and technological degrees of freedom (e.g.,
140 innovative and existing assets or technologies of the distribution system) [49]. Results
141 from this assessment were used to identify, define and prioritize business processes
142 (services) for the evolution of the distribution grid [46]. An expert group composed
143 of network operators, electricity market players, research institutions and technology
144 providers selected a subset of services based on its expected relevancy (concerning RES
145 integration) [47]. This subset was further described employing the IEC 62559 Use Case
146 methodology [50] and compared against core responsibilities of DSOs. The comparison
147 highlighted the current limitations of the existent role model to ensure fulfillment of
148 core responsibilities while facilitating the integration of RES. These limitations were
149 used to reshape the boundaries of current roles giving birth to a new set of roles.

150 In the third stage, roles were fine-tuned and validated. To calibrate the theoretical

⁴Role theory in general, and role activity diagrams, in particular, can be used to address non-functional requirements such as reliability, security, and responsiveness of a business process [48].

⁵'party' is commonly used to refer to different entity types (i.e., natural types and sub-types also known as specialization) [31]. In this paper, 'party' and 'entity' will be used interchangeably.

⁶Stakeholders from the following 17 countries participated in this survey: Austria, Belgium, Germany, France, Ireland, Italy, Portugal, Spain, Greece, Czech Republic, Poland, Latvia, Netherlands, UK, Hungary, Slovenia, and Cyprus.

151 framework, we used the feedback provided by the Council of European Energy Reg-
152 ulators (CEER). The interaction with CEER served to validate potential benefits for
153 stakeholders of the power system and, to highlight regulatory barriers to role imple-
154 mentation across selected power systems [51]. Finally, the robustness, relevance, and
155 applicability of this framework were tested in research projects part of the FP7 "Smart
156 Cities and Communities" call (i.e., DREAM, IDE4L, and INCREASE). Overall, the
157 role set proved to be compatible with the concepts and solutions developed within
158 these projects [52].

159 **4. A new set of roles for a smart grid context**

160 In this paper, a role defines an intended external behavior of a business party (actor)
161 which cannot be shared, aiming at satisfying a specific service. A service can be defined
162 as a business transaction between two parties [17]. Roles provide services by interacting
163 with each other following a use case [53]. The use case describes the sequence of
164 transactions between actors and systems.

165 There are eight roles for the proposed set (figure 1). Each role supports its activities
166 by interacting with other roles. As depicted in figure 1, each role brings a different
167 level of innovation to the distribution grid. The highest level refers to the definition
168 of a completely new role for DSOs. New roles are defined when a new activity (and
169 corresponding responsibility) is envisioned. While highly innovative, its adoption would
170 require longer periods and a higher implementation complexity than other roles. The
171 intermediate level refers to an existing role that needs re-definition. To cope with the
172 challenges of the changing environment existing roles and responsibilities require to
173 extend their current scope by defining and implementing new processes. The lowest
174 level relates to existing roles and responsibilities that do not need re-definition. Roles
175 that make use of new technologies to expand the reach of DSOs services and activities

176 without the need of modifying current processes or responsibilities fall into this category.

177 *4.1. Distribution Constraints Market Officer*

178 Currently, network operators are in need of system services to increase their plan-
179 ning and operational flexibility. The Distribution Constraints Market Officer contracts
180 system services, based on the needs of the Distribution System Optimizer (section 4.2).
181 These services would be offered by flexibility operators (e.g., aggregators) and procured
182 by network operators in the long- and short-term.⁷

183 From a power system perspective, flexibility characterizes the ability of a system
184 to maintain the balance between generation and consumption under uncertainty [54].
185 Grid-connected units provide flexibility to the system by modifying generation injection
186 or consumption patterns in reaction to an external signal (such as a price signal) [55]
187 with the overall objective to maintain continuous service in the face of rapid swings in
188 supply or demand [56].

189 Flexibility may be classified into two broad groups: technical and commercial. The
190 former refers to the flexibility of grid assets directly controlled by network operators
191 (i.e., TSO and DSO). The latter relates to the flexibility provided by market agents
192 (such as aggregators) [51].

193 Flexibility has a wide variety of uses. Network operators could employ it for sys-
194 tem purposes (e.g., load-frequency and voltage control, constraints management, and
195 investment optimization), while BRPs could use it for portfolio optimization.

196 Flexibility is a scarce resource. Its allocation should, therefore, provide a social
197 optimum, i.e., it should be allocated to the actor for whom the flexibility has the highest
198 value (based on the willingness to pay of the actor and considering risk management

⁷Tenders may be used for the procurement of system services in the long-term. In the short-term, system services may be procured by participation (as any other market player) in flexibility market(s). Standardized contracts may be another option to procure flexibility.

199 aspects and uncertainty). Note that the value an actor can assign to flexibility at any
200 given point in time might be influenced by the implemented market architecture and
201 regulatory framework.

202 The role provides an additional lever to treat different system needs such as enhance
203 distribution grid hosting capacity, solve congestions to maintain normal operation while
204 respecting security boundaries, optimize network planning, and maintain voltage levels.
205 By contracting (local) system services, DSOs promote their development and offering.
206 Furthermore, the procurement of these services supports DER integration and provides
207 further options for local constraints management and system support (if services are
208 used to support the TSO).

209 *4.2. Distribution System Optimizer*

210 The advent of advanced monitoring and control technologies (smart grid technolo-
211 gies) has led to the transformation of distribution grids (e.g., grid management archi-
212 tecture⁸). To face challenges in a cost-efficient manner, DSOs require an architecture
213 that provides options to manage the increasing operational complexity of the grid.

214 The Distribution System Optimizer enhances the development, operation, and main-
215 tenance of the distribution network. That is, it acts as a network developer, operational
216 planner and network operator [46].

217 A cost-efficient network planning and management of grid constraints (including
218 emergency events) allow cost-effective and non-discriminatory access to the grid. By
219 handling centralized as well as distributed functions, the role optimizes the use of avail-
220 able levers (e.g., contracted system services).⁹

⁸With centralized, hierarchical, fully distributed and hybrid architectures currently under discus-
sion.

⁹This will depend on the implemented architecture. For instance, the SuSTAINABLE project [57]
proposed a hybrid architecture. This architecture includes centralized functions like RES forecasting
or MV control and local/distributed functions such as droop for local voltage control.

221 In its optimization, the role considers (i) variable DG feed-in behavior (i.e., volatile
222 in-feed patterns); (ii) expected dynamics of loads (including demand response); and (iii)
223 impact of storage facilities (in planning and operation). As a result, the role optimizes
224 network investments and system management at different time horizons. Note that,
225 overall, the decision to procure flexibility would be evaluated against its opportunity
226 cost, i.e., the cost of not using flexibility to relieve grid constraints but by expanding
227 the grid.

228 To accomplish its tasks, the role uses specific grid technologies such as distributed
229 control systems, network sensors, and fault indicators. Moreover, the role retrieves
230 information from different systems and tools. For instance, the state estimator, the
231 optimal power flow, and the distribution management system (DMS) including fault
232 location/isolation/service restoration (FLISR).

233 The role innovates by allowing the development of new methods and processes for
234 planning and operation of the grid that make use of new flexibility levers. Conse-
235 quently, the adoption of this role leads to a more pro-active, adaptive and cost-efficient
236 distribution system management approach.

237 *4.3. Neutral Market Facilitator*

238 In some European electricity distribution systems, DER generation capacity is ex-
239 pected to reach an annual growth rate of 5% to 10% by 2022 [49]. By means of ag-
240 gregation, this capacity could participate in different markets and be used for different
241 purposes, such as portfolio balancing, system support, and (local) congestion man-
242 agement. However, aggregation alone may not be sufficient. Fostering optimal DER
243 participation in electricity markets also requires a critical assessment of grid constraints
244 and resource location. This assessment should be supported by a strong collaboration
245 among stakeholders. For example, a collaboration promoting the exchange of relevant
246 information between eligible flexibility providers and grid operators.

247 The Neutral Market Facilitator role supports market participation of resources con-
248 nected to the distribution grid.¹⁰ This is done through pre-qualification of resources
249 and by implementing a transparent instrument based on the traffic light concept to as-
250 sess the grid status in combination with potential market actions. At its core, the role
251 implements mechanisms for information exchange with market participants.¹¹ This ex-
252 change takes place at the different stages of the market, from resource characterization
253 to bidding to settlement.

254 The characterization (pre-qualification process) gathers information on the flexi-
255 bility of the market agent (e.g., location, amount, duration, response time, and grid
256 impact). This process allows for an administrative validation in three stages; ex-ante
257 (evaluating potential congestions triggered by the activation of flexibility), during acti-
258 vation (assessing real impact) and ex-post (calculating effective delivery).

259 The traffic light concept (TLC) provides a basic conceptual structure for identifying
260 critical interactions between network and market operations [60]. The framework¹² has
261 three different states: green (operation under normal conditions), yellow (imposition
262 of some temporal limits to avoid jeopardizing the system) and red (implementation of
263 pre-existing measures to avoid system collapse). These states provide information on
264 the current and forecasted condition of the grid to stakeholders.

265 The Neutral Market Facilitator role innovates on the characterization of flexibilities
266 and broadcasting system status to relevant parties (e.g., TSO). These new processes
267 used in combination with operational planning and forecasting tools should facilitate

¹⁰This is a fundamental difference with the concept of Neutral Market Facilitator proposed by the smart grid task force (SGTF) in [58]. We differentiate between the role of Data Manager and the role of Neutral Market Facilitator. SGTF handles both roles as one. CEER has also acknowledged this in [59], stating that "DSOs should remain as Neutral Market Facilitators but this does not automatically confer the status of Data Management Coordinator."

¹¹Information regarding system status can be broadcast to relevant parties such as the TSO. The role collaborates with the role of Contributor to System Security to broadcast this information.

¹²Developed by the German Association of Energy and Water Industries (BDEW).

268 market participation of DER.

269 *4.4. Contributor to System Security*

270 Collaboration between DSOs and the relevant TSO is needed to provide local solu-
271 tions to system-wide problems. TSOs have to maintain the security and reliability of
272 their system. DSOs operate their grid in a cost-efficient manner. However, the manner
273 in which each operator accomplishes its tasks is presently being challenged. Network
274 operators can face current challenges by defining and implementing action plans (e.g.,
275 cascading processes) that optimize operation in both networks. These action plans
276 would have to be supported by an enhanced (bilateral) exchange of relevant informa-
277 tion, especially for situations where resources located at distribution level are activated
278 for reasons of system security, including reserves provision.

279 The Contributor to System Security exchanges network planning and operational
280 data to coordinate actions with the TSO. The role also responds to planning, scheduling
281 and security requests from the TSO.

282 For example, to respond to a TSO request, the role could potentially activate flexi-
283 bility that has been contracted but is idle (in collaboration with the Distribution Con-
284 straints Market Officer and under the conditions stipulated by the regulatory frame-
285 work). In emergency situations¹³, the role may curtail resources connected at the
286 distribution level to respond to load transfer requests made by the TSO.

287 By enhancing bilateral communication, network operators would be able to (i) ef-
288 ficiently use possible local solutions (flexibility levers) for system-wide challenges; (ii)

¹³The current definition of an emergency situation may vary from country to country. In this article, an emergency situation refers to an (extreme) event that requires the immediate intervention of the relevant system operator. The actions a system operator takes (to avoid a blackout) do not belong to normal operation or market procedures. The methods to tackle these events should be clearly described in the regulation. Note that in such situations, one cannot speak of 'real' flexibility levers, as an emergency situation usually implies drastic measures such as limiting the actions of stakeholders or actions with a direct unforeseen impact on grid users (e.g., switching off certain parts of the grid).

289 define and implement procedures for the collaborative assessment of impacts when ac-
290 tivating resources at distribution system level; and (iii) define and implement cascading
291 processes to maintain and improve system planning and operation.

292 *4.5. Data Manager*

293 The introduction of advanced monitoring and control technologies at electricity
294 distribution system level will increase the amount of data available to stakeholders.
295 Different types of data may serve distinct purposes for relevant actors (e.g., suppliers
296 use meter data for billing energy consumption). Interested parties would have to comply
297 with privacy and security regulations to gain access to this data. The eligibility of actors
298 to have access to specific data should depend on what they intend to achieve with the
299 data.

300 The Data Manager handles metered, contractual and network data.¹⁴ Some of its
301 functions are to collect, validate, analyze, archive, and provide data originating from
302 meters, network monitoring and sensing devices, and contracts of eligible actors.

303 Cost-efficient management of data is critical for effective interaction among network
304 operators and market agents. The exchange of relevant data allows the proposed set of
305 roles to work together to accomplish the required tasks. The Data Manager supports
306 the exchange of data in a coordinated, transparent and secure manner with eligible
307 parties, for example, TSO, national regulatory agencies (NRAs), BRPs.

308 DSOs are key for the effective implementation of this role. DSOs use data to plan
309 and operate their grid. Also, to serve different stakeholders, for instance, TSO and
310 flexibility providers. Stakeholders recognize the importance of the DSO regarding data
311 management. To take a case in point, according to Eurelectric [55], "DSOs should

¹⁴Metered data refers to data collected from metering infrastructure (incl. smart meters and EV charging stations). Contractual data comprise data gathered from connection and access contracts. Network data involves data assemble from grid components such as transformers [46].

312 manage operational data of distribution network users.”

313 The role innovates in the way data is collected, handled and distributed. By be-
314 ing able to handle data in a timely and effective manner the role (i) supports grid
315 management and planning optimization (in collaboration with the Distribution System
316 Optimizer); (ii) facilitates access to current and new markets, e.g., ensuring technical
317 availability of flexibilities (in collaboration with the Neutral Market Facilitator); (iii)
318 enhances the quality of the settlement process by ensuring optimal remuneration of
319 flexibility use and avoids disputes or free-rider behavior; (iv) improves traceability of
320 market actions by adding the possibility to cross-check them with data on physical acti-
321 vations (in collaboration with the Smart Meter Operator); and (v) provides a standard
322 and transparent mechanism for data sharing.

323 *4.6. Smart Meter Operator*

324 The Smart Meter Operator administers the smart metering infrastructure. The role
325 takes care of physical meters from installation to maintenance to decommissioning.

326 Advanced metering infrastructure (AMI) and ICT unlocks new ways of bidirectional
327 communication between utilities and customers. Such technologies open the door for
328 data provision close to real-time.¹⁵ Additionally, enhancing network observability sup-
329 ports the development of new grid management tools.¹⁶ However, these technologies
330 should be managed optimally and cost-effectively due to their shorter life-span (com-
331 pared with legacy technologies). As such, they require an adapted management ap-
332 proach.

¹⁵Expected from developments on communication protocols, such as Power Line Communica-
tion PoweRline Intelligent Metering Evolution (PLC PRIME) (www.prime-alliance.org) or G3-PLC
(www.g3-plc.com).

¹⁶This may also require further discussion on the definition of data types proposed by CEER [61]
as expressed by the association of European Distribution System Operators (EDSO) in [62]. Active
power measurements, for example, are used by suppliers to bill their customers but are also used by
the DSO as essential data for technical grid management.

333 The Smart Meter Operator controls the information flow between components of
334 the metering infrastructure (such as remote terminal units, concentrators, and metering
335 points) and the database where data is stored (via the communication system).¹⁷ Also,
336 the role can perform actions on the infrastructure. For instance, adapt the smart meter
337 parameters to set the maximum allowed power off-take.

338 Its novelty lies on extending the communication capabilities of the entity in charge
339 of the metering infrastructure. This refers to the management of (more) advanced
340 metering and data collection infrastructure and operations. Such infrastructure may
341 also include the meter for EV charging stations.

342 The role could be seen as a qualitative shift from the meter operator role of DSOs.
343 The implementation of advanced equipment allows for higher data resolution, which in
344 turn supports the definition of new or adapted services such as remote adaptation of
345 contracted power and demand response applications.

346 *4.7. Customers Relationship Manager*

347 An advanced metering infrastructure is capable of collecting data with higher fre-
348 quency and resolution than with legacy technologies. A higher data resolution facili-
349 tates definition and provision of new database services that may be provided to different
350 stakeholders. In general, these services may be of two types: basic and advanced. The
351 former relates to current practices of DSOs. For instance, delivering raw data to the
352 eligible requesting party. The latter aims to provide a higher understanding of the
353 grid behavior. For example, data processing for eligible parties that do not have the
354 experience or capability to do so.

355 The Customers Relationship Manager manages various types of contracts and re-
356 quirements including grid users' connection and access. The role coordinates contrac-

¹⁷The role works in close collaboration with the Data Manager.

357 tual arrangements, sets requirements, and provides detailed data to eligible parties.
358 The role also manages legal arrangements with the TSO, retailers/suppliers, grid users,
359 and BRPs.

360 Regarding innovation, the role provides a qualitative shift in data services while
361 complying with security and privacy regulations. Enhanced data services (both basic
362 and advanced) can be used by stakeholders to develop flexibility services and smart
363 grid solutions further.

364 *4.8. Other Third-Party Relationship Manager*

365 Each stakeholder of the power system has data needs. To supply these needs adapted
366 services are required. These services have to comply with security and privacy legisla-
367 tion.

368 Similar to the Customers Relationship Manager, the Other Third-Party Relation-
369 ship Manager provides basic and advanced services. This role, however, focuses on
370 another set of stakeholders.

371 The role manages the communication with regulators, conceding and local author-
372 ities, service providers, and other third parties. The data exchange process initiates
373 with a request from the interested (and eligible) party. For instance, the role provides
374 accurate network performance data in response to a request from the NRA for the
375 valorization of quality of service (QoS) indicators. The role provides data required by
376 national legislation that serves (i) to improve (urban or other) planning, (ii) avoid or
377 reduce societal costs, (iii) facilitate the assessment of current and potential regulatory
378 measures, and (iv) evaluate pilots as well as research projects.

379 Similar to the Customers Relationship Manager, the role's innovation is situated in
380 the area of customer relationship, and specifically in the provision of enhanced (stan-
381 dard) data services to eligible parties. To recover the cost of providing these services,
382 the regulated tariff could cover the costs of providing basic services. As for the advanced

383 services, an extra remuneration per event may be foreseen.

384 **5. Third-party assignation**

385 Most of the proposed roles show no economic or regulatory justification for a third-
386 party assignation. A reason for that is the closeness of roles' responsibilities to DSO
387 obligations. However, a third party may also be entitled to adopt a given role. Although
388 third-party assignation may seem trivial, it is, in fact, crucial regarding today's concern
389 over market foreclosure and market distortions. Especially in discussions concerning
390 the creation of a (local) flexibility market [18]. In this regard, roles like Smart Meter
391 Operator (SMO) and Data Manager (DM) could hold concerns for regulators. For ex-
392 ample, in the UK, retailers – who also own and manage smart meters – are responsible
393 for the collection, aggregation, and processing of metering data [46]. Other examples
394 could be found in Italy and Germany. In Italy, a third party, Integrated Informative
395 System (IIS), will handle historical data from consumers making it available to inter-
396 ested parties (such as traders, regulatory agencies or a DSO) via a central platform [51].
397 In Germany, DSOs may not become full-fledged data managers. According to Gerard
398 [52], by 2020 the TSO will become the settlement authority for intelligent metering
399 systems relegating the DSO to a supportive role.

400 Among the reasons for the assignation of these roles to a third party are (i) to
401 avoid potential neutrality issues concerning the management of data and (ii) to foster
402 cost savings (e.g., by implementing a competitive supplier-led-roll-out with a central
403 communication body).

404 The discussion concerning the SMO role seems to revolve around cost concepts re-
405 lated to implementation and operation of the infrastructure. It can be argued that
406 implementing a smart metering infrastructure¹⁸ may represent extra costs to some grid

¹⁸which could include -but is not limited to- advanced metering infrastructure (AMI) technologies,

407 users. This is particularly important if smart grid functionalities cannot be fully cap-
408 italized. While a commercial player (e.g., supplier) would have a higher incentive to
409 provide a solution that is cost-efficient (since they are profit-driven), this cannot be the
410 sole motivation for assigning the role to a third party. Consider the supplier-led-roll-out
411 in the UK, where problems in technical communication, compatibility, delays, and lack
412 of transparency raised serious considerations and led to several policy problems. In
413 fact, authorities are considering whether to allow for more active participation of grid
414 companies in an attempt to reduce costs to consumers.

415 Consequently, we believe that a sound assessment for the assignation of the role
416 should focus not only on cost but also on the potential to achieve a timely and effective
417 roll-out of an infrastructure that safeguards data privacy, integrity, and security. Addi-
418 tionally, the assessment should consider the potential limitations the assignation may
419 impose on different stakeholders, e.g., devices with limited interoperability and scala-
420 bility may slow down the definition of services. Therefore, we recommend applying a
421 holistic approach to the decision-making process.

422 Arguably, the controversy surrounding the adoption of the DM role shares some
423 features with the discussion on the SMO role. Historically, DSOs have been respon-
424 sible for performing efficient, non-discriminatory and secure data handling (incl. data
425 metering) [58]. Admittedly, the experience handling data from contracts, meters and
426 network assets could be considered as an advantage over a third party. On the other
427 hand, a third party may show higher flexibility to design and implement a reliable and
428 scalable system for handling the ever-increasing amount of data. Additionally, a third
429 party may bring benefits to DSOs that do not have the competence, experience or are
430 too small to bear the cost of carrying out the activity under the new context. In coun-

remote terminal units (RTUs), intelligent electronic devices (IEDs) and meters for EVs' charging infrastructure.

431 tries with a fragmented network configuration, i.e., many DSOs, a central approach to
432 data handling may be beneficial. Here, both a larger DSO or a third party could adopt
433 the DM role.

434 From a regulatory perspective, any third party that assumes the DM role would
435 have to be regulated. For the regulatory authority, this creates an extra burden since
436 resources would have to be dedicated to monitor the behavior of the new regulated
437 entity (incl. parties accessing the data and type of data accessed). Note that data
438 collected by the AMI not only includes data from the meters but also from RTU and
439 IED located across voltage levels. Naturally, DSOs would still require not only to have
440 access to the data but also to be able to store it for a period of years. This situation may
441 create inefficiencies in the form of data duplication (for example, increased transactions
442 cost due to constant access requests) and data inconsistency (such as risks of outdated
443 information).

444 When selecting the entity that will be handling smart grid data, we suggest consid-
445 ering the costs of data management and regulatory efforts. Also, the potential benefits
446 the assignation might bring regarding non-discriminatory access, data privacy and se-
447 curity. Although it is true that, besides being a regulated entity, in most cases, DSOs
448 would require an upgrade and not a complete lift-off of their infrastructure, it is not
449 clear, however, which entity convey the most benefits to the end-consumer. Admittedly,
450 this role is equally essential for a fully functional active grid management and the de-
451 velopment of innovative business models. Consequently, further research on how the
452 adoption of the role influence the activities of other stakeholders such as TSO, BRPs,
453 and aggregators is recommended.

454 6. Roles and Collaboration Patterns

455 Flexibility-based services are at the core of the evolution of the electricity distribu-
456 tion business. These services respond to particular needs of a power system, which may
457 differ from country to country.

458 A business process (i.e., service) is made of interactions (collaboration patterns) that
459 can be generalized. In this regard, business process modeling aims to decrease the com-
460 plexity and enhance the understanding of the process [63]. Making them independent
461 (to some extent) from the design of electricity markets and regulatory frameworks high-
462 lights potential barriers a specific market design or regulatory framework may impose
463 to the service. This is useful when designing a service since it allows the identification
464 of the fundamental steps needed for its provision.

465 Role models are a powerful tool to analyze collaboration patterns in respect to a par-
466 ticular collaboration purpose. They are reusable, expandable, and allow sequencing and
467 role transfer. Furthermore, role models can be generalized, specialized or aggregated.

468 The role model-based approach to represent collaboration patterns between role
469 types is based on Riehle [45], De Moor [64], and Bögel [42].

470 De Moor [64] refers to patterns as "solutions to recurring problems at the right
471 level of abstraction" and to collaboration patterns as "a particular class of patterns."
472 In preparation for the example, a set of collaboration patterns are presented below. In
473 parenthesis the considered roles for each pattern are listed:

- 474 • Make request (requester, provider);
- 475 • Ask question (inquirer, respondent);
- 476 • Coordinate others (coordinator, co-worker);
- 477 • Share information (information provider, information receiver);

- 478 • Discuss and clarify (worker, worker);
- 479 • Save information (saver, knowledge base);
- 480 • Record information (recorder, protocol).

481 According to Riehle and Gross [45], for every pair of role types A and B, i.e., (A,
482 B), from R (set of all role types) there is one constraint value. These constraint values
483 could be:

- 484 • Role-indifferent: no restriction concerning role A and B;
- 485 • Role-implied: the entity playing role A also has to play role B;
- 486 • Role-equivalent: the entity playing role A also has to play role B and vice versa;
- 487 • Role-prohibited: the entity playing role A never plays role B and vice versa.

488 In the following, we show a complex communication pattern that illustrates the
489 reaction to a smart grid service request. Figure 2 depicts a role model of collaboration
490 patterns based on the service "contracting non-firm grid access" [46, 47]. In role model
491 notation, an oval represents a role type, with the natural type in parenthesis. A line
492 with a forward slash at each end indicates a role-prohibited value. An arrow with a
493 black arrowhead at both ends describes a bidirectional interaction. An arrow with a
494 single black arrowhead indicates an interaction. An arrow with a white arrowhead
495 at both ends depicts a role-equivalent value. An arrow with a single white arrowhead
496 represents a role-implied value. Note that if no role constraint value is given, the default
497 role-indifferent value is assumed.

498 The interaction starts with a grid user submitting a grid connection request to the
499 DSO web platform (pattern "make request"). The Customers Relationship Manager
500 verifies the data and transfers the task to the Distribution System Optimizer (pattern

501 "coordinate others"). The Distribution System Optimizer creates a grid connection
502 study (pattern "record information"). The study includes load flow calculations con-
503 sidering long-term forecasts of generation and load. Following the study, the Distri-
504 bution System Optimizer elaborates a connection offer stipulating the potential power
505 limitation of the connection (pattern "record information"). The study and the con-
506 nection proposal are sent to the Data Manager by the Distribution System Optimizer
507 (pattern "share information"). The Data Manager stores the documents (pattern "save
508 information"). The Distribution System Optimizer sends the connection proposal to
509 the Customers Relationship Manager (pattern "share information"). The Customers
510 Relationship Manager discusses the proposal with the grid user (pattern "discuss and
511 clarify"). If signed, the Customers Relationship Manager creates a contract (pattern
512 "record information"). The Customers Relationship Manager then sends the contract
513 to the Data Manager (pattern "share information"). The Data Manager stores the con-
514 tract (pattern "save information"). The Customers Relationship Manager request the
515 Smart Meter Operator to manage the metering infrastructure of the grid user (pattern
516 "make request"). The Smart Meter Operator, according to his objectives/goals, decides
517 the date for the installation.

518 **7. Expectations for role adoption**

519 In general, the adoption of the role set will depend on the prevailing regulatory
520 framework, the state of the technology and the interest level of stakeholders. Particular
521 aspects that will also influence their adoption are the evolution of ancillary services,
522 the status of demand response, developments in system management (i.e., approaches
523 towards planning and operation) and data management and, the status of smart meter-
524 ing infrastructure. Note that these aspects differ across countries. It follows then that
525 the tempo at which the role set is deployed would also vary from country to country.

526 *7.1. Case studies*

527 To indicate the potential adoption path of the role set we assessed the current context
528 of six European countries¹⁹ through surveys and interviews with experts. Each case
529 study considers regulatory highlights, the evolution of ancillary services, the status
530 of demand response, developments towards system operation and data management,
531 and the status of smart meter implementations. The time-wise expectation (potential
532 adoption path) is based on the existence (or lack of) of clear indications on ongoing
533 regulatory discussions, adaptations to the regulatory framework in preparation, ICT
534 infrastructure in place (or planned to be in place), and a clear view on market design
535 appropriate for role adoption. This qualitative analysis is illustrated by country-specific
536 pictures where horizontal arrows point to the expected time horizon (today, short-term,
537 long-term) for each role.

538 The empirical data resulting from the assessment shows that, among the aspects
539 mentioned above, the national regulatory framework determines, in large part, the
540 feasibility and timing for a role to be adopted. That is, a faster adoption pace, i.e., by
541 2020 (short-term), is expected for roles requiring few modifications to the regulatory
542 framework. Roles that require substantial changes to the existing regulatory framework
543 are expected to be adopted in the long-term (i.e., by 2030 or later). Note that the
544 magnitude of changes is linked to the level of innovation required by the role.

545 These findings are relevant because they illustrate key drivers for a role to mate-
546 rialize in a liberalized power system. For instance, the expected interactions among
547 stakeholders, the target level of transparency and neutrality, and the objectives of the
548 regulatory framework.

549 Figure 3 depicts an overview of the expected adoption pace of the surveyed countries
550 along with examples of enablers and barriers for each role. The presence of different ar-

¹⁹Belgium, France, Germany, Ireland, Italy, and Portugal.

551 rows highlights the existence of divergent opinions (characterized by national contexts)
552 regarding the adoption of the role set. Figure 4 illustrates the expectation on a country
553 basis.²⁰ Note that both illustrations assume the DSO as the entity that plays each role.
554 However, this does not mean that all roles are or will necessarily be adopted by DSOs.
555 For instance, German DSOs may not be able to fully adopt the DM role (see section
556 5).

557 As shown in figure 4, DSOs in some countries have already adopted a subset of roles
558 (light blue). Not surprisingly, for each country the Distribution Constraints Market
559 Officer (DCMO) role, an entirely new role, could be adopted only in the long term (dark
560 blue). Other roles show some variation between countries. For instance, the Neutral
561 Market Facilitator (NMF) and Contributor to System Security (CSS) are expected to
562 be adopted in the short term (or in the longer term), depending on the country. The
563 other five roles are either perceived as adopted by the DSO or expected to be adopted
564 in the short-term (blue).

565 The list below takes a closer look at the expectations for each country:

- 566 • Belgium: currently only one role seems to be adopted by DSOs. However, it is
567 expected that the majority of the role set is adopted in the short-term based on
568 the regulatory recognition of roles and the willingness of regulators and network
569 operators to discuss and propose solutions to overcome adoption barriers, e.g.,
570 cost recovery of flexibility options, and platform model to host data and exchange
571 information among power system stakeholders;
- 572 • France: most roles may be realized in the short-term. Today, three roles are
573 perceived as adopted by DSOs. This perception is based on observed direct assign-
574 nation (DM and SMO) and regulatory facilitation of service provision (i.e., inno-

²⁰In the figure, DSO refers to the Distribution System Optimizer role.

575 vative access contracts to grid users proposed and handled by CRM). Note that
576 the expectation for the distribution system optimizer role is set for the short-
577 term. This is mainly due to the current limitation to use smart meter data for
578 network management. In the long-term, the realization of the full role set will de-
579 pend on regulatory developments towards grid management actions, for instance,
580 procurement and activation of distributed flexibility, and incentives to valorize
581 alternatives to grid reinforcements;

582 • Germany: similar to France and Belgium, most of the roles are expected in the
583 short-term. However, the German context appears to be favorable for the re-
584 alization of most roles, i.e., only the DCMO role is expected in the long-term.
585 Note that roles related to data management (DM) and collection (SMO) may
586 be adopted to a certain extent. This expectation is based on the assignment of
587 the TSO as settlement authority for intelligent metering systems; the progress in
588 common processes, e.g., Energieinformationsnetz (energy information grid); the
589 implementation of the new metering law; and the evolution of price regulation
590 and technical implementation of smart meters;

591 • Ireland: in contrast to previous countries, a larger subset of roles is foreseen for
592 the longer track, i.e., long-term. Additionally, the distribution system optimizer
593 role, as described in this paper, is foreseen for the short-term. The prognosis
594 is based on the current need for a regulatory approach that fosters valorization;
595 procurement and utilization of distributed flexibility; and provides incentives for
596 DSO-TSO cooperation concerning data management and exchange;

597 • Italy: a comparable picture with France is depicted. However, in respect to data
598 management, the Italian regulatory framework introduces a data hub (Integrated
599 Information System - SII) with the objective to centralize and make historical

600 data available to traders, NRAs, customers or their delegated parties, and external
601 stakeholders. Another difference is that in Italy offering "non-firm grid access"
602 contracts is currently not possible;

603 • Portugal: analogous to Ireland, a larger share of roles is expected to materialize
604 in the long-term. The assumption is based on the present approach towards
605 valorization and use of distributed flexibility. The prevailing regulatory framework
606 limits the procurement of flexibility by regulated entities for purposes other than
607 system services (e.g., balancing services acquired by the TSO). It is worth to
608 mention that even though the DSO currently adopts the Data Manager role,
609 there is still the possibility that the role is assigned to a third party in the future.

610 **8. Recommendations and Conclusions**

611 The definition and adoption of the proposed role set is not a static but rather, a
612 continuous process. It starts when the core feature of a role can be performed by an
613 entity but has no defined endpoint since more features may be added within the limits
614 of the relevant context. In this regard, NRAs are well positioned to judge the relevance
615 and applicability of a role at any given point in time.

616 *8.1. Recommendations*

617 Facilitating the transition of the power system requires regulatory frameworks that
618 promote interoperability and efficiency from a holistic system perspective. Regulatory
619 frameworks should provide a sound environment for testing new approaches (both for
620 planning and grid operation), technologies and flexibility-based solutions. To this end,
621 we recommend the following features to advance the adequacy of the regulatory frame-
622 work.

- 623 • Enable innovation by allowing for new operational solutions to be tested and
624 implemented;
- 625 • Encourage the assessment of new flexibility levers for optimal network planning
626 and operation;
- 627 • Set clear rules and guidelines for the recognition of capital and operating costs
628 (CAPEX and OPEX). These rules and guidelines should assess, over different
629 timeframes, the benefits and costs of using flexibility for active grid management;
- 630 • Encourage the definition of mechanisms that make optimal use of system flexibility
631 services for the sake of the entire power system and its users.

632 The last point touches upon the need of improved cooperation between DSOs and
633 TSOs so that hierarchy and priority of actions are well defined in (cascading) processes
634 for system support, operation and (bidirectional) information exchange.

635 The features listed above, when combined with clearly delimited responsibilities and
636 role interactions have the potential to increase the capabilities of network operators to
637 provide a timely response to network events and guard operational security and QoS.

638 *8.2. Conclusions*

639 In conclusion, power systems are in transition. DSOs that implement active ap-
640 proaches to optimize grid management, data handling, and cooperation among stake-
641 holders are key players in this transition.

642 Our research uses role theory to frame responsibilities and analyze relationships
643 needed to implement active grid management approaches and innovative services at
644 electricity distribution system level. The set of roles proposed in this study provides
645 options to handle the increasing complexity of smart power systems. These roles op-
646 timize flexibility use across timeframes; facilitate market participation of stakeholders

647 in a neutral manner; promote the joint definition of coordination mechanisms between
648 network operators; and, safeguard neutral, secure, cost-efficient and transparent data
649 and information exchanges.

650 The technology readiness level and stakeholder interest are critical factors that im-
651 pact the adoption of roles. However, findings from our case study suggest that the
652 adoption of these roles largely depend on national regulatory objectives. The regula-
653 tory framework may enable (hinder) the provision of a service by promoting a favorable
654 environment (posing substantial barriers) for organizations to undertake new activities.
655 For instance, the regulatory framework could enable the adoption of roles by imple-
656 menting an operation-oriented remuneration for system operators that recognizes the
657 associated costs of using flexibility. These associated costs could target, among other
658 activities, the test and deployment of efficient and innovative techno-economic solutions
659 for the power system value chain.

660 Moreover, regulatory frameworks are bounded by the national context. As a result,
661 regulatory approaches vary across countries. Accordingly, as illustrated by our case
662 study, the timeframe for the adoption of the role set is country specific.

663 To summarize, the regulatory framework determines to a large extent the pace and
664 conditions for the evolution and adoption of existing and new roles. Similarly, the
665 adoption speed and conditions set for these roles will have a substantial impact on the
666 advancement of the distribution business.

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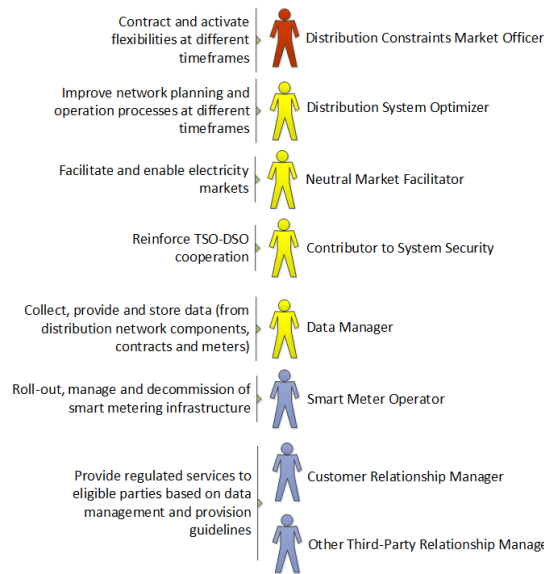


Figure 1: Set of roles for the electricity distribution business

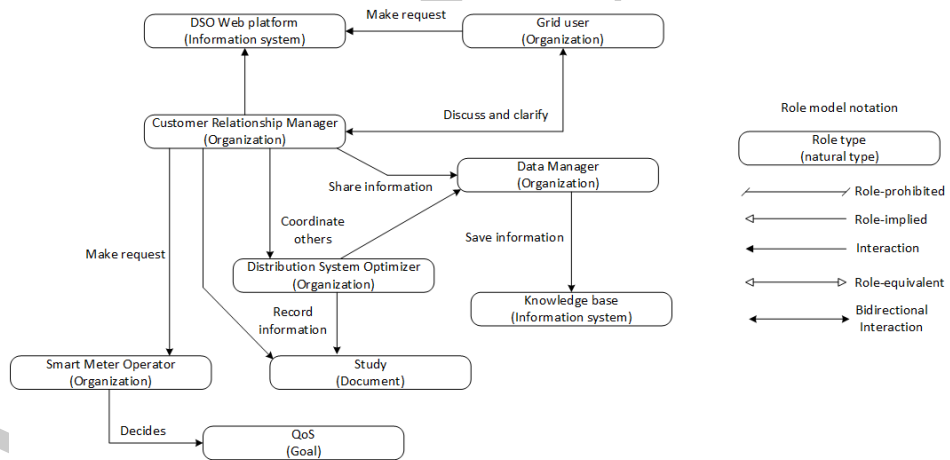


Figure 2: Role model "reaction to a request for non-firm grid access connection"

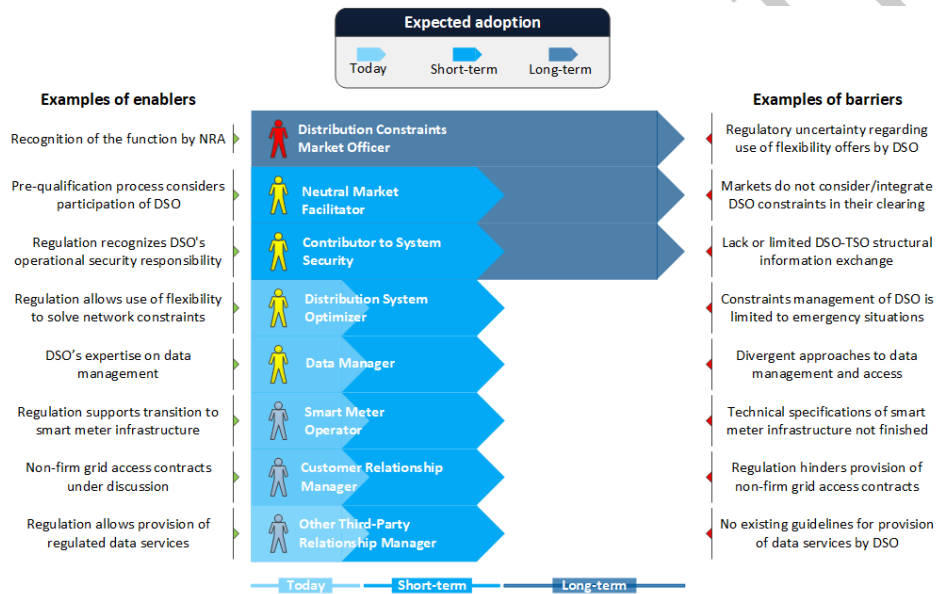


Figure 3: Time-wise expectation for the adoption of roles - European perspective



Figure 4: Time-wise expectation for the adoption of roles - Country perspective

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